



Unfunded Federal Mandate Annual Report

*Prepared for the Committee on Legislative Research
by the Oversight Division*

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December 1994

TABLE OF CONTENTS

	Page
Committee on Legislative Research	ii
Letter of Transmittal	iv
Executive Summary	1
Introduction	3
Methodology	3
Acknowledgments	4
Description of federal mandates and detailed historical state cost by mandate by the following areas:	5
A. Human services	
B. Environment	
C. Justice	
D. Transportation	
E. Education	
F. Health	
G. Revenue & tax	
H. Labor	
Detailed current cost information (FY 1994) by state agency	20
Description of federal mandates and detailed historical local government cost information	23
1994 State legislation	39

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THE COMMITTEE ON LEGISLATIVE RESEARCH, Oversight Division, is the audit agency of the Missouri General Assembly as established in Chapter 23 of the Revised Statutes of Missouri. The programs and activities of the State of Missouri cost approximately \$12 billion annually. Each year the General Assembly enacts laws which add to, delete or change these programs. To meet the demands for more responsive and cost effective state government, legislators need to receive information regarding the status of the programs which they have created and the expenditure of funds which they have authorized. The audit work of the Oversight Division provides the General Assembly with a means to evaluate state agencies and state programs.

THE OVERSIGHT DIVISION conducts its audits in accordance with government auditing standards set forth by the U.S. General Accounting Office. These standards pertain to auditors' professional qualifications, the quality of audit effort and the characteristics of professional and useful audit reports.

THE COMMITTEE ON LEGISLATIVE RESEARCH is a permanent joint committee of the Missouri General Assembly comprised of the chairman of the Senate Appropriations Committee and nine other members of the Senate and the chairman of the House Budget Committee and nine other members of the House of Representatives. The Senate members are appointed by the President Pro Tem of the Senate and the House members are appointed by the Speaker of the House of Representatives. No more than six members from the House and six members from the Senate may be of the same political party.

AUDITS ARE ASSIGNED to the Oversight Division pursuant to a duly adopted concurrent resolution of the General Assembly or pursuant to a resolution adopted by the Committee on Legislative Research. Legislators or committees may make their requests for program or management audits through the Chairman of the Committee on Legislative Research or any other member of the Committee.



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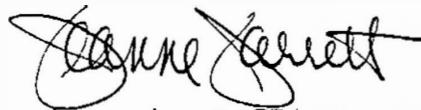
December, 1994

Members of the Committee on Legislative Research:

The Oversight Division is pleased to present the first annual report on unfunded federal mandates as required by 33.831 RSMo. This report is a compilation of information regarding the estimated cost to state and local governments of implementing federal laws or regulations in the absence of federal funding. The information has not been audited by us, and accordingly we do not express an opinion on it.

The report contains a listing of federal mandates with brief descriptions, cost estimates by mandate and by state agency or local government entity and a trend analysis. Total state costs reported for fiscal year 1994 were \$205,418,000 which represents a 57% increase since fiscal year 1992. It should be noted that not all local governments contacted responded and therefore Oversight has not made any projections regarding total cost to local governments. A section describing the Legislature's actions in response to federal mandates during 1994 is included for informational purposes.

We hope this report will be helpful to Missouri's members of Congress, the members of the General Assembly, the state's elected officials and local elected officials. We encourage you to contact our office if you have any questions regarding its content.



Jeanne Jarrett, CPA
Director

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

EXECUTIVE SUMMARY

The Director of the Oversight Division of the Committee on Legislative Research was designated the Federal Mandate Auditor in legislation passed during the 87th General Assembly Second Regular Session. This legislation requires the Federal Mandate Auditor to prepare an annual report of the costs of unfunded federal mandates in the State of Missouri at both the state and local levels.

Oversight Division staff surveyed all state departments as well as all counties and select cities in the state. Surveys requested historical and projected cost estimates for a four-year period in order that a trend analysis could be presented as required by the legislation. Responses were received from all state departments, but a considerable number of local governments did not respond. The local cost figures included in the report are based only on the responses received, as the Division determined that any type of statewide projection of the responding local governments would not be practical due to the varying responses received relating to the same mandates. Consequently, it should be emphasized that the cost figures are considered to be estimates based on the best information available at the present time.

All known unfunded federal mandates having fiscal impact on state and local governments in Missouri are briefly described and cost estimates are provided.

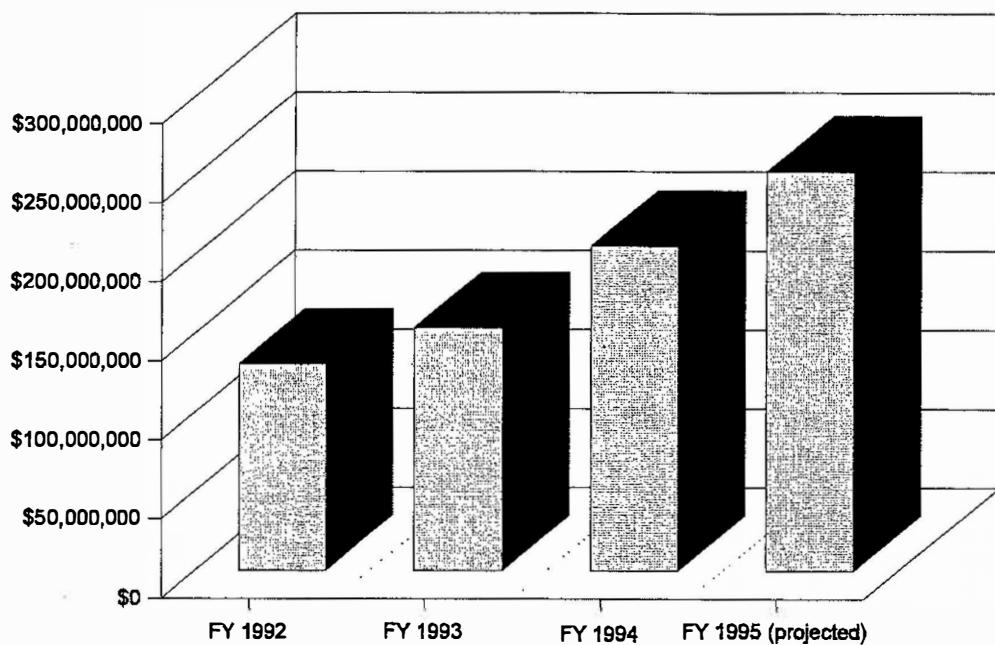
The detailed cost figures included in the report reveal the following total cost estimates for the state for all unfunded federal mandates:

FY 1992	FY 1993	FY 1994	FY 1995 (projected)
\$130,588,000	\$153,766,000	\$205,418,000	\$252,767,000

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

UNFUNDED FEDERAL MANDATES

Total State Costs by Year



In response to certain federal legislation the Missouri General Assembly also enacted certain state legislation during the 87th General Assembly Second Regular Session (1994). A summary of such state legislation is provided in the annual report as well.

INTRODUCTION

During the 87th General Assembly Second Regular Session the Federal Mandate Auditor Act was passed, assigning the position of Federal Mandate Auditor to the Director of the Oversight Division of the Committee on Legislative Research. The act requires the federal mandate auditor to make an inventory of all unfunded federal mandates on the state and local governments in the state, as well as to make a calculation of the cost of such federal mandates to the various levels of government. Specifically, the act requires a summary of the cost of unfunded federal mandates to the state with detail by program and agency, a summary of the cost of unfunded federal mandates on local governments with as much detail provided as is available, and a historical analysis presenting trends in unfunded federal mandates for state and local governments.

METHODOLOGY

Subsequent to the passage of the Federal Mandate Auditor Act, the Oversight Division began the process of compiling the necessary information for preparation of the annual report. The Division surveyed all state departments, all 114 counties in Missouri, and cities with populations greater than 5,000. In requesting the required information from the various governments affected, the Division provided the governments a listing of those mandates it determined were likely to have financially affected the various levels of government. For example, the Division determined that eight different mandates were the most likely to have major effects on local governments, and requested the local governments surveyed to respond in regards to those specific mandates only. State departments were also asked to include mandates in addition to those listed by the Division which were known to have financial impact on the agency. The Division obtained the federal mandates provided to the governments from the Mandate Watch List published by the National Conference of State Legislatures.

The accompanying information is based only on responses received and is rounded to the nearest \$1,000. Those responses included all state departments surveyed, 39 counties and 24 cities. The Division determined that the information provided by the county and city respondents could not reasonably be projected to all counties and cities in the state, and therefore used only the actual amounts provided by the respondents to determine local government cost.

OVERSIGHT DIVISION

Unfunded Federal Mandate Annual Report

The federal mandate costs include the costs of voluntary participation in certain programs in which the federal government does not require participation. However, once the state participates, certain federal requirements must be met. Also included in this report are costs in which the federal government requires participation.

ACKNOWLEDGMENTS

The Oversight Division wishes to express its appreciation to the following state agencies, counties and cities for their time and assistance in the preparation of this report:

State agencies:

Office of Administration
Coordinating Board for Higher Education
Department of Agriculture
Department of Conservation
Department of Corrections
Department of Economic Development
Department of Elementary and Secondary Education
Department of Health
Department of Highways and Transportation
Department of Insurance
Department of Labor and Industrial Relations
Department of Mental Health
Department of Natural Resources
Department of Public Safety
Department of Revenue
Department of Social Services

Counties:

Audrain, Barry, Benton, Butler, Clark, Cole, Cooper, Dallas, Daviess, Dent, Douglas, Gentry, Greene, Grundy, Henry, Hickory, Iron, Jefferson, Lawrence, Lewis, Lincoln, Livingston, Marion, Mercer, Miller, Moniteau, Monroe, Montgomery, Morgan, Oregon, Pettis, Pike, Reynolds, Ripley, Saline, Shelby, Stoddard, Vernon, Webster

Cities:

Bolivar, Brentwood, Cape Girardeau, Dexter, Ellisville, Ferguson, Hazelwood, Henry, Independence, Jackson, Jennings, Kansas City, Kirksville, Ladue, Macon, Malden, O'Fallon,

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

Overland, Rolla, St. Joseph, Sedalia, Sullivan, Union, Washington

The Division would also like to express its gratitude to the Missouri Association of Counties and the Missouri Municipal League for their valuable assistance.

The primary source for descriptions for the federal mandates was the Mandate Catalog published by the National Conference of State Legislatures.

DESCRIPTION OF FEDERAL MANDATES AND DETAILED COSTS BY MANDATE

A. HUMAN SERVICES

Family & Medical Leave Act: This act requires employers having over 50 employees to provide up to 12 weeks of unpaid, job-protected leave per year (with health insurance) for the birth or adoption of a child or the serious illness of the employee or immediate family member.

Americans With Disabilities Act: This act specifies that no qualified individuals with disabilities may be discriminated against by a public entity (state and local governments). It sets standards for handicapped accessibility, program access, and employment of the disabled.

Omnibus Budget Reconciliation Acts (OBRA) of 1987 through 1990: These acts establish the Federal Nursing Home Reform Act which increases required nursing facility services, and increases state requirements for Medicaid coverage for eligible recipients, including reimbursements to obstetric and pediatric care providers for recipients, coverage of early screening, diagnostic and treatment services, and expansion of coverage to specific groups of children and Qualified Medicare Beneficiaries (QMB's).

Food Stamp Act of 1977: This act prohibits states from participating in food stamp programs if state or local sales taxes are collected on food purchased with food stamps.

Medicare Catastrophic Coverage Act: This act requires states to reimburse Medicare cost-sharing expenses for many elderly poor not already covered by Medicaid and provides

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

greater protection of income and assets of spouses of Medicaid recipients in nursing homes.

Family Support Act of 1988: This act requires a mandatory extension of Medicaid services for 12 months to families in the Aid to Families with Dependent Children program (AFDC) that become ineligible for Medicaid due to an increase in employment income, and requires Medicaid coverage to be continued for two-parent families when one parent is unemployed. It also includes a provision that requires employers of individuals who are ordered to pay child support to withhold the amount automatically from their paychecks.

National School Lunch Act: This act limits school lunch program assistance to states in which the amount of state revenues appropriated or used specifically for the program is at least equal to 30% of the federal funds available to the state in the 1980-81 school year.

Child Support Enforcement Act (Title IV-D): This act requires states to submit a plan for spousal and child support enforcement in order to qualify for federal assistance.

Mandate	FY 1992	FY 1993	FY 1994	FY 1995 (projected)	Totals
Family & Medical Leave Act*	0	39,000	134,000	138,000	311,000
Americans With Disabilities Act*	679,000	3,634,000	22,139,000	25,519,000	51,971,000
OBRA of 1987 through 1990	53,788,000	65,630,000	86,996,000	116,700,000	323,114,000
Food Stamp Act of 1977	13,000,000	14,000,000	15,000,000	16,000,000	58,000,000
Medicare Catastrophic Coverage	15,082,000	16,841,000	18,782,000	20,956,000	71,661,000

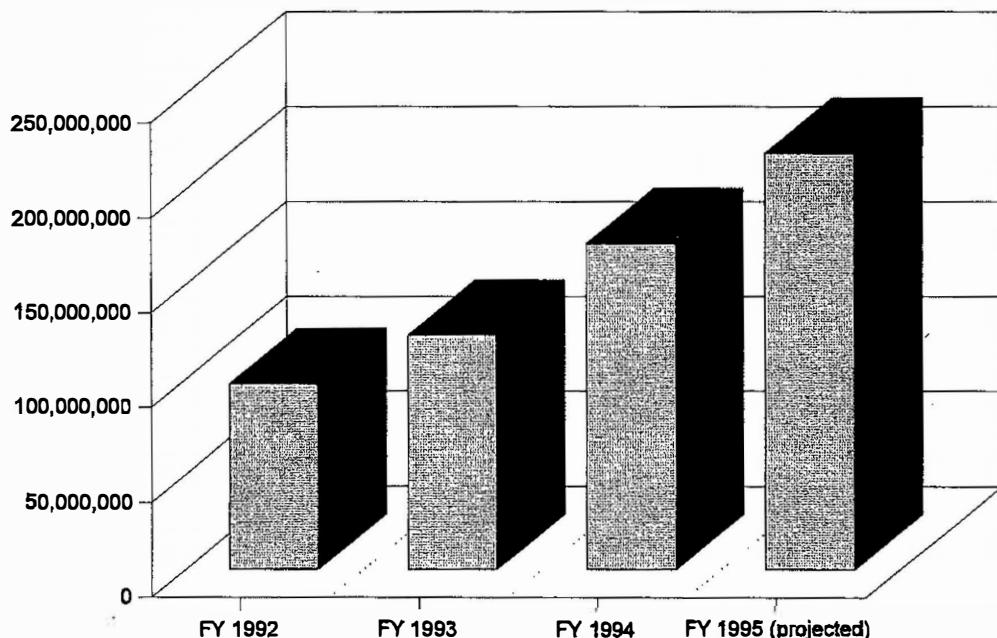
OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

Mandate	FY 1992	FY 1993	FY 1994	FY 1995 (projected)	Totals
Family Support Act	6,131,000	12,530,000	15,975,000	20,434,000	55,070,000
National School Lunch Act	4,323,000	4,365,000	4,385,000	4,424,000	17,497,000
Child Support Enforcement Act*	4,772,000	6,475,000	8,408,000	15,128,000	34,783,000
Totals	97,775,000	123,514,000	171,819,000	219,299,000	612,407,000

* Participation by the state is required by the federal mandate.

HUMAN SERVICES MANDATES

Total State Costs by Year



OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

B. ENVIRONMENT

Federal Insecticide, Fungicide and Rodenticide Act: This act requires states to operate programs for training and certification of pesticide applicators.

Endangered Species Act: This act provides for cooperative agreements with states in administering state conservation programs for endangered and threatened species.

Clean Air Act: This act allows states to receive grants for air pollution control programs and requires states to assure compliance with air quality standards and to submit an implementation plan.

National Environmental Policy Act: This act authorizes states to prepare required statements for major federal actions funded under state grant programs when certain criteria are met.

Resource Conservation & Recovery Act: This act requires states to compile, publish, and submit an inventory of each hazardous waste site within the state.

Comprehensive Environmental Response, Compensation & Liability Act/CERCLA (Superfund Act of 1980): This act requires state inventories of underground storage tanks for petroleum and other regulated substances and establishes a program for responding to releases from such tanks. States are required to take a leading role in emergency planning and community right-to-know activities.

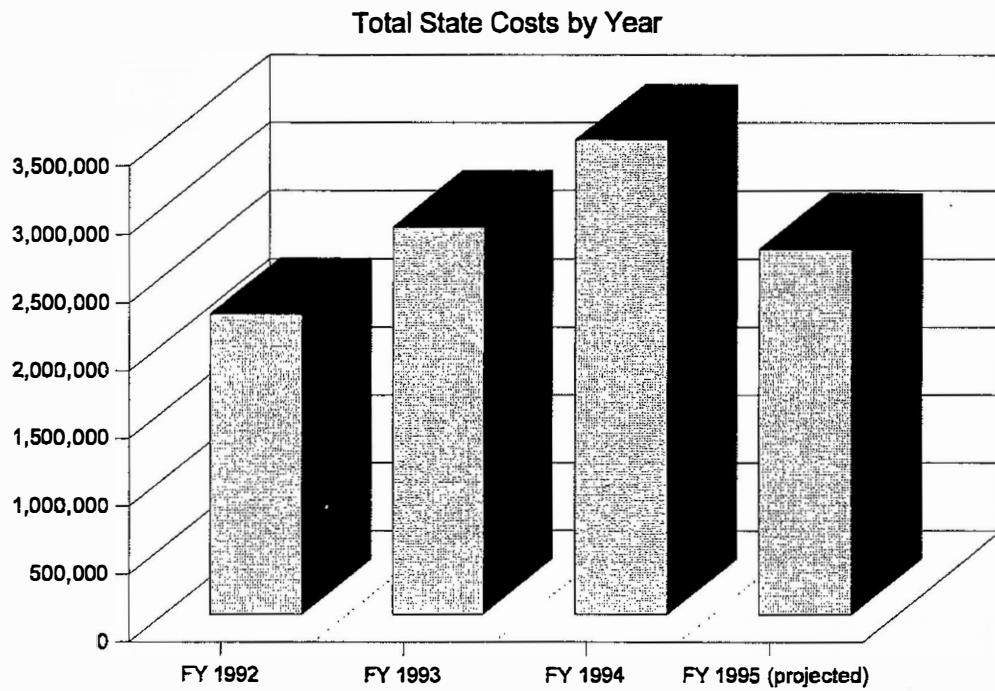
Migratory Bird Harvest Information Program: This program requires states to survey migratory bird hunters and make names and addresses available to the U.S. Fish and Wildlife Service.

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

Mandate	FY 1992	FY 1993	FY 1994	FY 1995 (projected)	Totals
Federal Insecticide, Fungicide and Rodenticide Act	237,000	254,000	251,000	322,000	1,064,000
Endangered Species Act*	0	74,000	142,000	125,000	341,000
Clean Air Act*	423,000	614,000	667,000	779,000	2,483,000
National Environmental Policy Act*	97,000	228,000	521,000	732,000	1,578,000
Resource Conservation & Recovery Act*	5,000	207,000	402,000	648,000	1,262,000
CERCLA (Superfund Act)*	1,358,000	1,397,000	1,429,000	0	4,184,000
Migratory Bird Harvest Information Program*	93,000	75,000	75,000	80,000	323,000
Totals	2,213,000	2,849,000	3,487,000	2,686,000	11,235,000

*Participation by the state is required by the federal mandate.

ENVIRONMENT MANDATES



C. JUSTICE

Religious Freedom Restoration Act: This act protects the free exercise of religion.

National Voter Registration Act: This act requires states to establish procedures for registering to vote in elections for federal office by application made simultaneously with applications for motor vehicle driver's license, by mail application, and through agency-based registration and agencies providing services to the disabled. States with no registration requirement to vote in federal elections or that permit registration at a polling place at the time of voting are exempted.

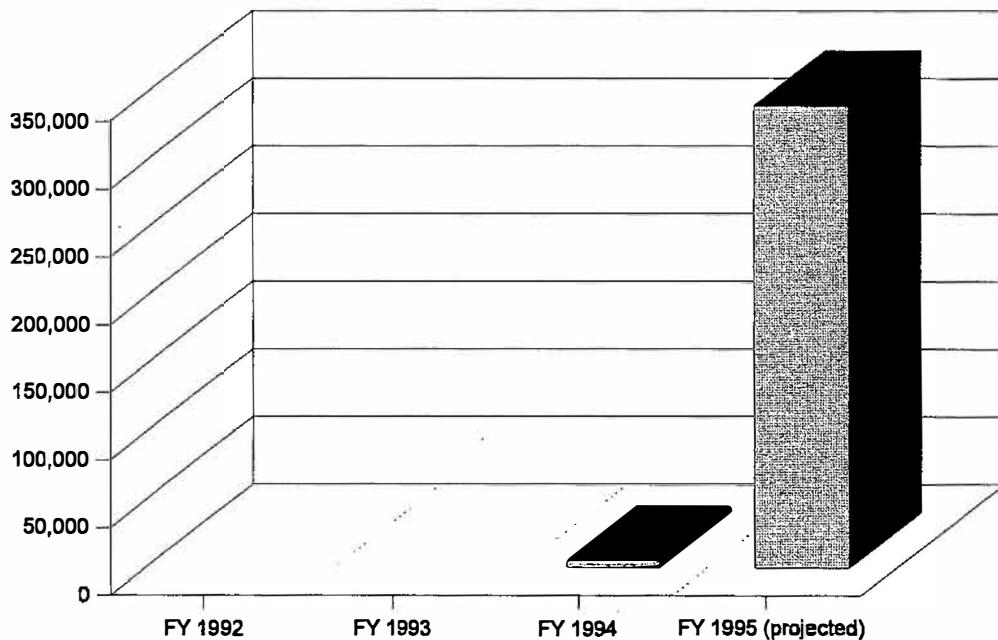
OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

Mandate	FY 1992	FY 1993	FY 1994	FY 1995 (projected)	Totals
Religious Freedom Restoration Act*	0	0	5,000	2,000	7,000
National Voter Registration Act*	0	0	0	339,000	339,000
Totals	0	0	5,000	341,000	346,000

* Participation by the state is required by the federal mandate.

JUSTICE MANDATES

Total State Costs by Year



OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

D. TRANSPORTATION

Control of Outdoor Advertising and Junkyards: This act requires states to control outdoor advertising and junkyards along federal highway systems.

Omnibus Transportation Employees Testing Act: This act requires drug-testing of transportation employees effective January, 1995.

Clean Water Act: This act sets forth water quality standards which states are required to adhere to as well as requiring states to develop programs for sludge management and stormwater pollution control. It also establishes guidelines for the dredging or filling of wetlands prior to development or construction.

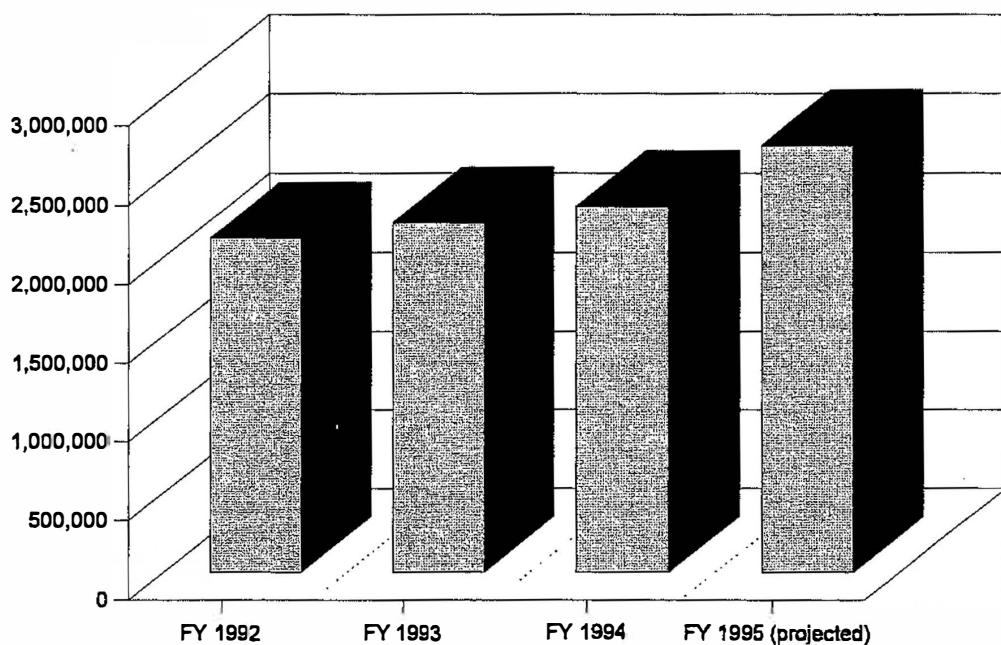
Commercial Motor Vehicle Driver's License: This act sets forth requirements for states relative to the testing and licensing of commercial motor vehicle operators.

Mandate	FY 1992	FY 1993	FY 1994	FY 1995 (projected)	Totals
Control of Outdoor Advertising & Junkyards*	478,000	511,000	490,000	490,000	1,969,000
Omnibus Transportation Employees Testing Act*	0	0	0	235,000	235,000
Clean Water Act*	0	147,000	278,000	408,000	833,000
Commercial Motor Vehicle Driver's License*	1,640,000	1,555,000	1,548,000	1,567,000	6,310,000
Totals	2,118,000	2,213,000	2,316,000	2,700,000	9,347,000

*Participation by the state is required by the federal mandate.

TRANSPORTATION MANDATES

Total State Costs by Year



E. EDUCATION

Carl D. Perkins Vocational Education & Applied Technology Act: This act requires states to make certain grants to secondary and post-secondary schools, to develop and implement standards and performance measures for vocational education, to conduct programs for professional development for teachers, provide vocational programs for single parents, eliminate sex bias in vocational education, and to offer vocational education programs to juvenile and adult offenders in correctional institutions.

Rehabilitation Act/Vocational Rehabilitation: Sections applicable to Missouri are Basic Support, which provides for states to operate comprehensive vocational rehabilitation services for persons with disabilities, and Independent Living, which provides for states to promote a philosophy of independent living by disabled individuals. Both programs provide financial assistance to states with a required specified state match.

OVERSIGHT DIVISION**Unfunded Federal Mandate Annual Report**

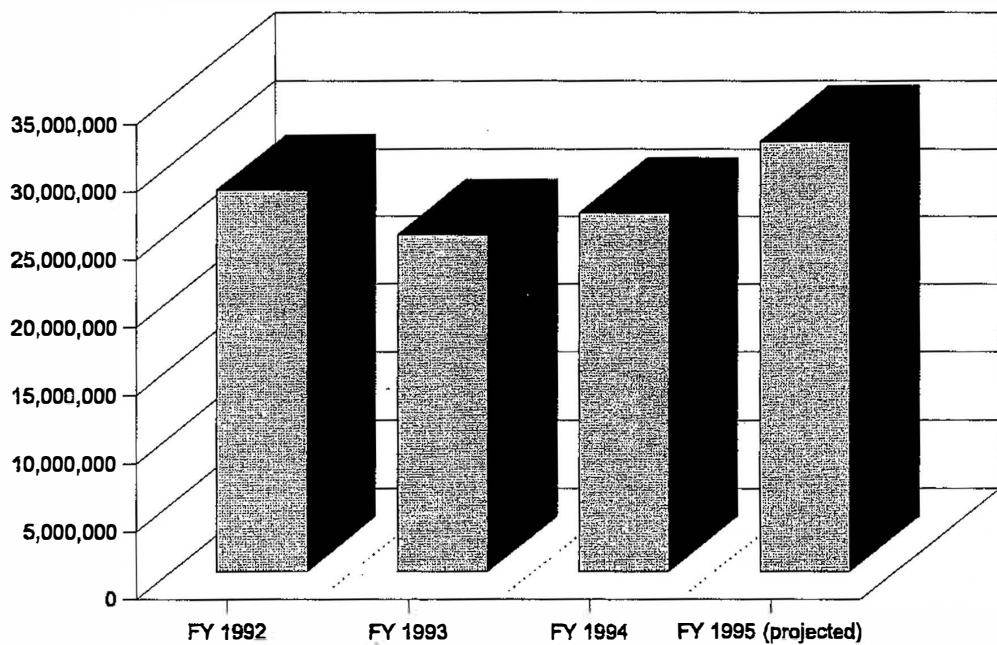
Omnibus Budget Reconciliation Act (OBRA) of 1993: This act requires states in which there are institutions with default rates over 20% to assume partial responsibility for the costs of the student loan defaults.

Mandate	FY 1992	FY 1993	FY 1994	FY 1995 (projected)	Totals
Carl D. Perkins Vocational Education & Applied Technology Act	18,572,000	14,373,000	16,103,000	20,287,000	69,335,000
Rehabilitation Act/ Vocational Rehabilitation	9,518,000	10,410,000	10,293,000	10,582,000	40,803,000
OBRA of 1993*	0	0	0	827,000	827,000
Totals	28,090,000	24,783,000	26,396,000	31,696,000	110,695,000

* Participation by the state is required by the federal mandate.

EDUCATION MANDATES

Total State Costs by Year



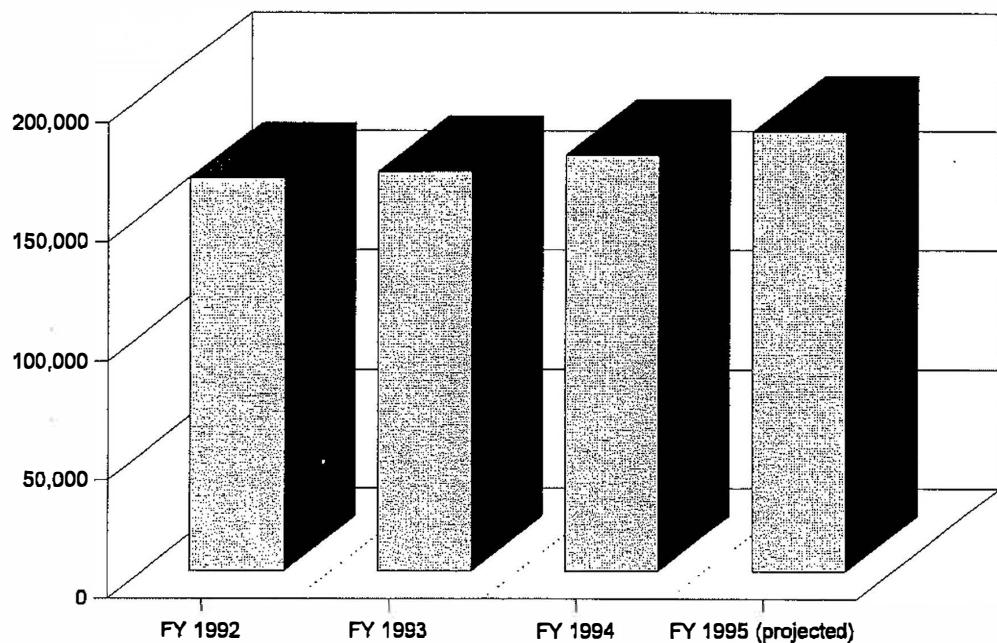
F. HEALTH

Child Nutrition Act: This act makes states eligible to receive federal funds to assist in the operation of child nutrition programs if the state annually expends an amount at least equal to the amount spent for program administration in 1977.

Mandate	FY 1992	FY 1993	FY 1994	FY 1995 (projected)	Total
Child Nutrition Act	165,000	168,000	175,000	185,000	693,000

HEALTH MANDATES

Total State Costs by Year



G. REVENUE & TAX

Cash Management and Improvement Act: This act authorizes a payment option through which the federal government and states will exchange funds and pay interest when holding the other's funds.

Tax Equity & Fiscal Responsibility Act: This act requires state and local governments making income tax refunds to report certain information to the Internal Revenue Service.

Motor Vehicle Information & Cost Savings Act: This act prohibits states from licensing any motor vehicle for use following a transfer of ownership unless title issued to the transferee is made by a secure process and provides space for the disclosure of the vehicle's mileage.

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

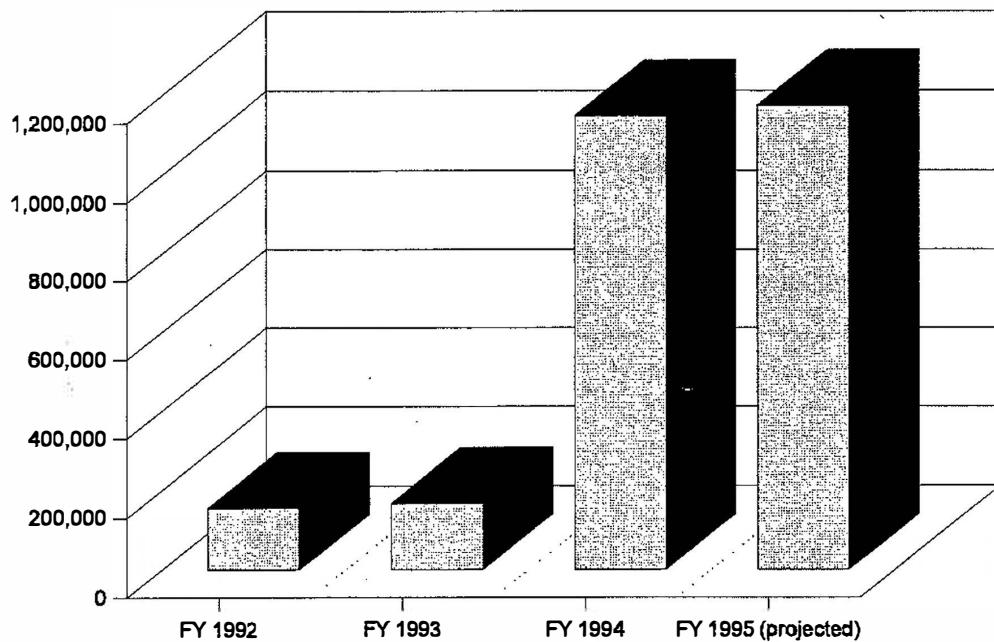
Mandate	FY 1992	FY 1993	FY 1994	FY 1995 (projected)	Totals
Cash Management & Improvement Act*	0	0	1,000,000	1,020,000	2,020,000
Tax Equity & Fiscal Responsibility Act*	150,000	150,000	138,000	138,000	576,000
Motor Vehicle Information & Cost Savings Act	5,000	17,000	10,000	16,000	48,000
Totals	155,000	167,000	1,148,000	1,174,000	2,644,000

* Participation by the state is required by the federal mandate.

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

REVENUE & TAX MANDATES

Total State Costs by Year



H. LABOR

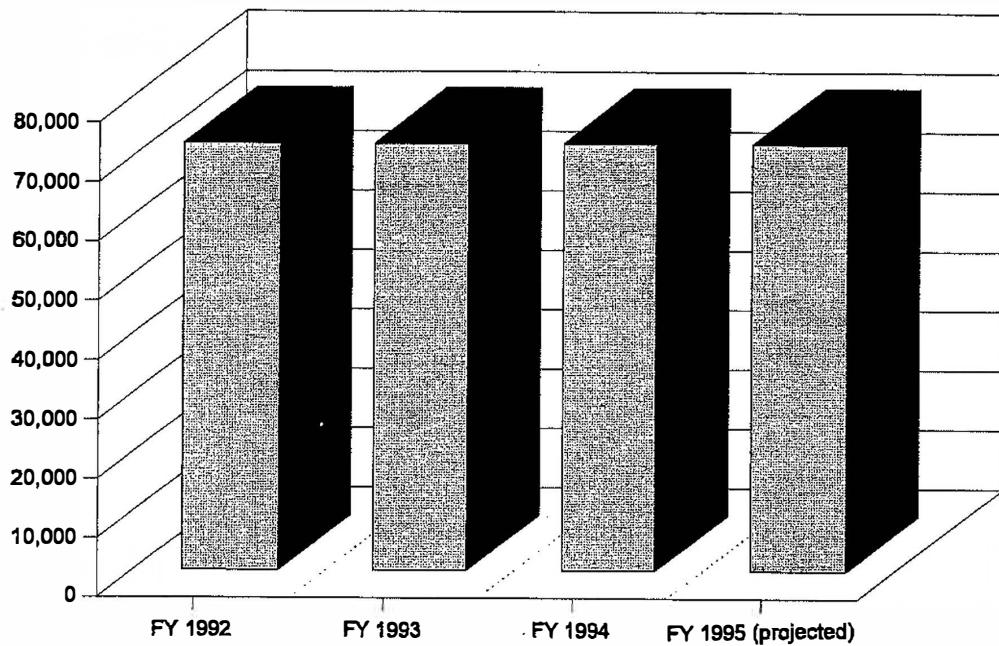
Fair Labor Standards Act: This act requires states as employers to comply with provisions relating to minimum wage, maximum hours, child labor, etc.

Mandate	FY 1992	FY 1993	FY 1994	FY 1995 (projected)	Totals
Fair Labor Standards Act*	72,000	72,000	72,000	72,000	288,000

* Participation by the state is required by the federal mandate.

LABOR MANDATES

Total State Costs by Year



OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

DETAILED CURRENT COST (FY 1994) INFORMATION BY STATE AGENCY

Office of Administration:

Americans With Disabilities Act	\$ 20,960,000
Cash Management & Improvement Act	<u>1,000,000</u>
	<u>\$21,960,000</u>

Department of Agriculture:

Federal Insecticide, Fungicide & Rodenticide Act	<u>\$ 251,000</u>
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Department of Conservation:

Americans With Disabilities Act	\$ 398,000
Migratory Bird Harvest Information Program	<u>75,000</u>
	<u>\$ 473,000</u>

Department of Corrections:

Family & Medical Leave Act	\$ 42,000
Religious Freedom Restoration Act	<u>5,000</u>
	<u>\$ 47,000</u>

Department of Elementary & Secondary

Education:

National School Lunch Act	\$ 4,385,000
Carl D. Perkins Vocational Education & Applied Technology Act	16,103,000
Rehabilitation Act/Vocational Rehabilitation	10,293,000
Child Nutrition Act	<u>175,000</u>
	<u>\$ 30,956,000</u>

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

Department of Highways & Transportation:

Family & Medical Leave Act	\$ 91,000
Americans With Disabilities Act	781,000
Endangered Species Act	142,000
Clean Air Act	150,000
National Environmental Policy Act	521,000
Resource Conservation & Recovery Act	236,000
Comprehensive Environmental Response, Compensation & Liability Act	1,429,000
Control of Outdoor Advertising & Junkyards	490,000
Clean Water Act	278,000
Commercial Motor Vehicle Driver's License	10,000
Fair Labor Standards Act	<u>72,000</u>
	<u>\$ 4,200,000</u>

Department of Mental Health:

Nursing Home Reform Act	\$ 339,000
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Department of Natural Resources:

Resource Conservation & Recovery Act	\$ 167,000
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Department of Public Safety:

Clean Air Act	\$ 517,000
Commercial Motor Vehicle Driver's License	<u>1,538,000</u>
	<u>\$ 2,055,000</u>

Department of Revenue:

Food Stamp Act	\$ 15,000,000
Tax Equity & Fiscal Responsibility Act	138,000
Motor Vehicle Information & Cost Savings Act	<u>10,000</u>
	<u>\$ 15,148,000</u>

Department of Social Services:

Omnibus Budget Reconciliation Acts	85,682,000
Medicare Catastrophic Coverage	18,782,000

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

Family Support Act	15,975,000
Nursing Home Reform Act	975,000
Child Support Enforcement/TITLE IV-D	<u>8,408,000</u>
	<u>\$129,822,000</u>
Grand total - all state agencies	<u>\$205,418,000</u>

DESCRIPTION OF FEDERAL MANDATES AND DETAILED HISTORICAL LOCAL GOVERNMENT COST INFORMATION

Americans With Disabilities Act: This act specifies that no qualified individuals with disabilities may be discriminated against by a public entity (state and local governments). It sets standards for handicapped accessibility, program access, and employment of the disabled.

Clean Air Act: This act allows states to receive grants for air pollution control programs and requires states to assure compliance with air quality standards and to submit an implementation plan.

Safe Drinking Water Act: This act requires states to provide emergency water supplies, map critical aquifer areas, establish wellhead protection areas, survey Class V wells, test contaminants of public water systems, and enforce the use of nonlead materials. It also prohibits the use of lead in pipes used to install or repair plumbing in public water systems.

Resource Conservation & Recovery Act: This act requires states to compile, publish, and submit an inventory of each hazardous waste site within the state.

Comprehensive Environmental Response, Compensation & Liability Act/CERCLA (Superfund Act of 1980): This act requires state inventories of underground storage tanks for petroleum and other regulated substances and establishes a program for responding to releases from such tanks. States are required to take a leading role in emergency planning and community right-to-know activities.

Clean Water Act: This act sets forth water quality standards which states are required to adhere to as well as requiring states to develop programs for sludge management and stormwater pollution control. It also establishes guidelines for the dredging or filling of wetlands prior to development or construction.

Fair Labor Standards Act: This act requires states as employers to comply with provisions relating to minimum wage, maximum hours, child labor, etc.

OVERSIGHT DIVISION

Unfunded Federal Mandate Annual Report

Davis-Bacon Act: This act requires that advertised specifications for every contract of more than \$2,000 contain a wage determination issued by the Secretary of Labor to be based on the wages and fringe benefits prevailing in the area on similar projects.

Federal Unemployment Tax Act: This act sets unemployment tax and basic policies to be followed in order to obtain federal approval of certification for tax credit against the federal unemployment tax.

CITIES

Mandate	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Americans With Disabilities Act*	1,548,000	1,883,000	2,487,000	2,744,000	8,662,000
Clean Air Act*	5,777,000	359,000	2,218,000	1,982,000	10,336,000
Safe Drinking Water Act*	21,037,000	1,181,000	3,058,000	5,839,000	31,115,000
Resource Conservation And Recovery Act*	7,448,000	2,339,000	1,691,000	1,772,000	13,250,000
Clean Water Act*	4,534,000	1,721,000	784,000	3,536,000	10,575,000
Fair Labor Standards Act*	524,000	618,000	730,000	900,000	2,772,000
Davis-Bacon Act	1,405,000	873,000	1,109,000	2,520,000	5,907,000
Federal Unemployment Tax Act	110,000	192,000	113,000	124,000	539,000
Totals**	42,383,000	9,166,000	12,190,000	19,417,000	83,156,000

* Participation is required by the federal mandate.

** Totals represent only those cities which responded to Oversight's request for information - see page 5 for listing.

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

COUNTIES

Mandate	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Americans With Disabilities Act*	651,000	1,093,000	1,723,000	1,094,000	4,561,000
Clean Air Act*	13,000	14,000	16,000	17,000	60,000
Safe Drinking Water Act*	0	157,000	157,000	157,000	471,000
Resource Conservation And Recovery Act*	50,000	191,000	103,000	141,000	485,000
CERCLA (Superfund Act)*	22,000	11,000	20,000	0	53,000
Clean Water Act*	33,000	60,000	63,000	78,000	234,000
Fair Labor Standards Act*	94,000	88,000	537,000	41,000	760,000
Davis-Bacon Act	1,393,000	327,000	302,000	966,000	2,988,000
Totals	2,256,000	1,941,000	2,921,000	2,494,000	9,612,000

* Participation is required by the federal mandate.

** Totals represent only those counties which responded to Oversight's request for information - see page 5 for listing.

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

AMERICANS WITH DISABILITIES ACT

Cities	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Bolivar	26,000	74,000	6,000	17,000	123,000
Brentwood	82,000	57,000	62,000	27,000	228,000
Cape Girardeau	45,000	111,000	52,000	110,000	318,000
Dexter	2,000	3,000	14,000	14,000	33,000
Ellisville	118,000	92,000	20,000	49,000	279,000
Ferguson	66,000	58,000	247,000	101,000	472,000
Hazelwood	69,000	65,000	105,000	189,000	428,000
Henry	5,000	1,000	8,000	171,000	185,000
Independence	22,000	6,000	6,000	7,000	41,000
Jackson	4,000	40,000	25,000	0	69,000
Jennings	33,000	43,000	0	0	76,000
Kansas City	663,000	762,000	1,260,000	1,260,000	3,945,000
Kirksville	3,000	3,000	5,000	5,000	16,000
Ladue	29,000	0	0	0	29,000
Macon	0	20,000	55,000	65,000	140,000
Malden	0	0	0	251,000	251,000
O'Fallon	49,000	73,000	79,000	79,000	280,000
Overland	45,000	66,000	18,000	0	129,000
Rolla	202,000	195,000	195,000	195,000	787,000
St. Joseph	34,000	150,000	175,000	175,000	534,000
Sedalia	24,000	23,000	43,000	12,000	102,000

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

Sullivan	15,000	25,000	25,000	0	65,000
Union	11,000	7,000	5,000	5,000	28,000
Washington	1,000	9,000	82,000	12,000	104,000
Totals	1,548,000	1,883,000	2,487,000	2,744,000	8,662,000

AMERICANS WITH DISABILITIES ACT

Counties	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Audrain	9,000	0	0	0	9,000
Barry	0	161,000	2,000	2,000	165,000
Benton	0	0	209,000	0	209,000
Cole	108,000	4,000	5,000	5,000	122,000
Cooper	0	2,000	200,000	200,000	402,000
Dallas	8,000	2,000	0	0	10,000
Dent	20,000	15,000	40,000	45,000	120,000
Douglas	0	145,000	40,000	0	185,000
Greene	22,000	17,000	50,000	20,000	109,000
Grundy	1,000	3,000	3,000	7,000	14,000
Henry	5,000	1,000	8,000	171,000	185,000
Hickory	0	0	6,000	40,000	46,000
Iron	1,000	1,000	150,000	0	152,000
Jefferson	119,000	11,000	35,000	0	165,000
Lawrence	286,000	97,000	0	0	383,000
Livingston	1,000	1,000	55,000	1,000	58,000
Marion	51,000	50,000	2,000	2,000	105,000
Mercer	0	0	1,000	1,000	2,000

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

Montgomery	1,000	500,000	500,000	500,000	1,501,000
Morgan	0	65,000	0	0	65,000
Oregon	0	12,000	200,000	0	212,000
Pike	16,000	0	0	0	16,000
Reynolds	0	0	140,000	0	140,000
Ripley	0	0	50,000	0	50,000
Saline	0	0	12,000	0	12,000
Shelby	0	0	15,000	100,000	115,000
Vernon	3,000	6,000	0	0	9,000
Webster	0	0	0	0	0
Totals	651,000	1,093,000	1,723,000	1,094,000	4,561,000

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

CLEAN AIR ACT

Cities	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Cape Girardeau	7,000	6,000	12,000	6,000	31,000
Dexter	1,000	1,000	2,000	2,000	6,000
Ferguson	0	0	153,000	13,000	166,000
Independence	506,000	128,000	1,828,000	1,740,000	4,202,000
Jackson	2,000	2,000	2,000	0	6,000
Jennings	1,000	1,000	0	0	2,000
Kansas City	5,200,000	200,000	200,000	200,000	5,800,000
Kirksville	0	7,000	7,000	7,000	21,000
O'Fallon	0	9,000	9,000	9,000	27,000
Sullivan	60,000	5,000	5,000	5,000	75,000
Totals	5,777,000	359,000	2,218,000	1,982,000	10,336,000

CLEAN AIR ACT

Counties	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Audrain	1,000	1,000	2,000	2,000	6,000
Greene	7,000	7,000	8,000	8,000	30,000
Jefferson	5,000	6,000	6,000	7,000	24,000
Totals	13,000	14,000	16,000	17,000	60,000

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

SAFE DRINKING WATER ACT

Cities	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Bolivar	8,000	8,000	9,000	9,000	34,000
Cape Girardeau	36,000	503,000	2,020,000	3,020,000	5,579,000
Dexter	1,000	1,000	2,000	3,000	7,000
Independence	92,000	2,000	93,000	62,000	249,000
Jackson	25,000	34,000	37,000	0	96,000
Kansas City	20,506,000	449,000	449,000	449,000	21,853,000
Kirksville	61,000	1,000	1,000	1,000	64,000
Macon	16,000	19,000	24,000	24,000	83,000
Malden	208,000	68,000	200,000	1,500,000	1,976,000
O'Fallon	5,000	10,000	30,000	5,000	50,000
Rolla	54,000	49,000	51,000	54,000	208,000
Sullivan	15,000	25,000	130,000	130,000	300,000
Union	8,000	9,000	9,000	359,000	385,000
Washington	2,000	3,000	3,000	223,000	231,000
Totals	21,037,000	1,181,000	3,058,000	5,839,000	31,115,000

SAFE DRINKING WATER ACT

County	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Jefferson	0	157,000	157,000	157,000	471,000

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

RESOURCE CONSERVATION AND RECOVERY ACT

Cities	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Cape Girardeau	350,000	1,159,000	509,000	759,000	2,777,000
Dexter	163,000	190,000	277,000	205,000	835,000
Ferguson	0	0	50,000	0	50,000
Hazelwood	1,000	0	0	1,000	2,000
Independence	1,000	1,000	1,000	1,000	4,000
Jackson	25,000	25,000	25,000	0	75,000
Kansas City	6,025,000	0	0	0	6,025,000
Kirksville	2,000	0	0	0	2,000
Ladue	611,000	110,000	120,000	110,000	951,000
Macon	0	30,000	19,000	27,000	76,000
O'Fallon	10,000	21,000	78,000	78,000	187,000
Rolla	0	76,000	183,000	188,000	447,000
St. Joseph	111,000	148,000	188,000	210,000	657,000
Sedalia	21,000	4,000	4,000	21,000	50,000
Sullivan	120,000	480,000	150,000	80,000	830,000
Union	8,000	10,000	12,000	12,000	42,000
Washington	0	85,000	75,000	80,000	240,000
Totals	7,448,000	2,339,000	1,691,000	1,772,000	13,250,000

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

RESOURCE CONSERVATION AND RECOVERY ACT

Counties	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Benton	0	1,000	2,000	2,000	5,000
Cole	2,000	3,000	3,000	3,000	11,000
Daviess	1,000	1,000	1,000	1,000	4,000
Dent	5,000	6,000	10,000	10,000	31,000
Douglas	4,000	6,000	10,000	0	20,000
Greene	7,000	7,000	8,000	8,000	30,000
Grundy	0	6,000	6,000	6,000	18,000
Henry	1,000	2,000	2,000	2,000	7,000
Hickory	0	1,000	1,000	1,000	3,000
Iron	2,000	6,000	6,000	6,000	20,000
Livingston	23,000	40,000	20,000	30,000	113,000
Mercer	1,000	1,000	1,000	1,000	4,000
Oregon	0	104,000	0	0	104,000
Shelby	0	0	1,000	1,000	2,000
Stoddard	0	5,000	30,000	70,000	105,000
Webster	4,000	2,000	2,000	0	8,000
Totals	50,000	191,000	103,000	141,000	485,000

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

**COMPREHENSIVE ENVIRONMENTAL RESPONSE,
COMPENSATION AND LIABILITY ACT**

Counties	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Cooper	0	3,000	0	0	3,000
Dent	0	0	15,000	0	15,000
Greene	0	3,000	0	0	3,000
Iron	1,000	0	0	0	1,000
Jefferson	21,000	5,000	5,000	0	31,000
Totals	22,000	11,000	20,000	0	53,000

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

CLEAN WATER ACT

Cities	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Bolivar	2,000	3,000	3,000	4,000	12,000
Cape Girardeau	12,000	1,073,000	86,000	135,000	1,306,000
Dexter	1,000	1,000	2,000	3,000	7,000
Independence	31,000	10,000	46,000	57,000	144,000
Jackson	51,000	56,000	56,000	0	163,000
Kansas City	4,075,000	75,000	75,000	75,000	4,300,000
Kirksville	0	33,000	0	0	33,000
Macon	15,000	30,000	30,000	35,000	110,000
O'Fallon	5,000	5,000	35,000	230,000	275,000
St. Joseph	145,000	172,000	375,000	428,000	1,120,000
Sedalia	175,000	229,000	30,000	386,000	820,000
Sullivan	15,000	25,000	35,000	1,850,000	1,925,000
Union	2,000	2,000	2,000	23,000	29,000
Washington	5,000	7,000	9,000	310,000	331,000
Totals	4,534,000	1,721,000	784,000	3,536,000	10,575,000

CLEAN WATER ACT

Counties	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Greene	30,000	55,000	58,000	58,000	201,000
Jefferson	2,000	0	0	0	2,000
Livingston	1,000	5,000	5,000	20,000	31,000
Totals	33,000	60,000	63,000	78,000	234,000

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

FAIR LABOR STANDARDS ACT

Cities	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Cape Girardeau	329,000	425,000	548,000	708,000	2,010,000
Dexter	1,000	1,000	2,000	2,000	6,000
Ellisville	20,000	11,000	0	0	31,000
Ferguson	53,000	55,000	57,000	58,000	223,000
Kirksville	25,000	28,000	29,000	31,000	113,000
Macon	17,000	17,000	17,000	17,000	68,000
Rolla	28,000	29,000	13,000	14,000	84,000
St. Joseph	14,000	15,000	17,000	20,000	66,000
Sedalia	27,000	27,000	37,000	37,000	128,000
Sullivan	5,000	5,000	5,000	5,000	20,000
Washington	5,000	5,000	5,000	8,000	23,000
Totals	524,000	618,000	730,000	900,000	2,772,000

FAIR LABOR STANDARDS ACT

Counties	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Greene	5,000	5,000	5,000	5,000	20,000
Grundy	34,000	77,000	19,000	25,000	155,000
Iron	0	3,000	10,000	10,000	23,000
Jefferson	7,000	0	500,000	0	507,000
Marion	45,000	1,000	1,000	1,000	48,000
Webster	3,000	2,000	2,000	0	7,000
Totals	94,000	88,000	537,000	41,000	760,000

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

DAVIS-BACON ACT

Cities	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Bolivar	80,000	80,000	80,000	80,000	320,000
Cape Girardeau	181,000	202,000	242,000	303,000	928,000
Dexter	0	0	1,000	1,000	2,000
Ferguson	2,000	1,000	1,000	1,000	5,000
Hazelwood	3,000	21,000	21,000	42,000	87,000
Kansas City	500,000	0	0	0	500,000
Ladue	1,000	1,000	1,000	1,000	4,000
Macon	40,000	50,000	50,000	50,000	190,000
Malden	239,000	65,000	200,000	1,500,000	2,004,000
Rolla	105,000	105,000	105,000	105,000	420,000
St. Joseph	50,000	52,000	54,000	56,000	212,000
Sedalia	153,000	203,000	204,000	224,000	784,000
Sullivan	30,000	57,000	59,000	60,000	206,000
Union	11,000	26,000	26,000	31,000	94,000
Washington	10,000	10,000	65,000	66,000	151,000
Totals	1,405,000	873,000	1,109,000	2,520,000	5,907,000

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

DAVIS-BACON ACT

Counties	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Audrain	70,000	86,000	90,000	95,000	341,000
Benton	39,000	0	0	0	39,000
Dallas	24,000	9,000	0	0	33,000
Douglas	0	25,000	6,000	0	31,000
Greene	2,000	1,000	0	0	3,000
Grundy	2,000	8,000	9,000	9,000	28,000
Henry	1,000	1,000	1,000	1,000	4,000
Iron	0	3,000	10,000	10,000	23,000
Jefferson	1,194,000	33,000	24,000	699,000	1,950,000
Livingston	10,000	10,000	10,000	0	30,000
Marion	51,000	51,000	51,000	51,000	204,000
Montgomery	0	100,000	100,000	100,000	300,000
Shelby	0	0	1,000	1,000	2,000
Vernon	54,000	115,000	0	0	169,000
Totals	1,393,000	327,000	302,000	966,000	2,988,000

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

FEDERAL UNEMPLOYMENT TAX ACT

Cities	FY 1993	FY 1994	FY 1995 (projected)	FY 1996 (projected)	Totals
Cape Girardeau	35,000	16,000	28,000	29,000	108,000
Dexter	4,000	5,000	6,000	7,000	22,000
Jennings	4,000	2,000	0	0	6,000
Kansas City	0	100,000	0	0	100,000
Kirksville	0	0	7,000	15,000	22,000
Ladue	1,000	1,000	1,000	1,000	4,000
Malden	5,000	5,000	6,000	6,000	22,000
Rolla	15,000	15,000	16,000	16,000	62,000
St. Joseph	25,000	26,000	27,000	28,000	106,000
Sedalia	5,000	6,000	6,000	6,000	23,000
Sullivan	10,000	10,000	10,000	10,000	40,000
Union	1,000	1,000	1,000	1,000	4,000
Washington	5,000	5,000	5,000	5,000	20,000
Totals	110,000	192,000	113,000	124,000	539,000

LEGISLATION ENACTED IN 1994 BY THE GENERAL ASSEMBLY TO BRING THE STATE OF MISSOURI INTO COMPLIANCE WITH FEDERAL LAWS AND REGULATIONS

Senate Bill 508 and House Bills 1491 & 1134

This legislation establishes a state program as required by the Omnibus Budget Reconciliation Act of 1993, which amended Title IV-D of the Social Security Act [42 USC 666(G)]. It mandates that beginning July 1, 1994, a statutory program for in-hospital paternity acknowledgement and an educational course on the responsibilities of paternity are to be established. In addition, OBRA requires states' IV-D paternity establishment percentage for out-of-wedlock children to either be 75% of all out-of-wedlock births, or to increase from 3% to 6% per year until the 75% is met. Failure to increase this percentage would result in audit exceptions and potential sanctions.

House Bill 1411

This legislation designates the Secretary of State as the Chief State Election Official responsible for coordination of state responsibilities under the National Voter Registration Act of 1993, including the transmission of requested data from appropriate State Agencies to the Federal Election Commission. Also, designates the Secretary of State to be responsible for the transmission of data from local election authorities to the Federal Election Commission.

Mandates that election authorities retain and compile all voter registration records and registration list maintenance records for at least two years. Also provides that a voter registration application form be provided in all offices of the state that provide public assistance; state-funded programs providing services to persons with disabilities and other public offices as directed by the Governor; including all Armed Forces recruitment offices.

Senate Bill 590

This bill enacts an enhanced motor vehicle emissions inspection program in the St. Louis area to reduce the emissions of hydrocarbons, or volatile organic compounds, by fifteen percent

OVERSIGHT DIVISION
Unfunded Federal Mandate Annual Report

from the 1990 emission level to meet the National Ozone Standard by 1996. Federal law gives the Environmental Protection Agency the authority to impose sanctions and to withhold Highway funds for failure to enact this inspection program.

House Bill 1471

This bill, known as the Missouri Community Service Act, creates the Missouri Community Service Commission within the Office of the Governor; in an effort to make community service the common expectation and experience for all Missourians, especially young people. The commission would be responsible for renewing the ethic of civic responsibility throughout the state.

The Division of Family Services (DFS) in conjunction with the Commission is required to formulate rules governing standards and procedures for persons receiving services from the division, related to participation in community service. The bill establishes as a condition of receiving services from DFS that a person satisfy the requirements formulated under this section for community service participation.

House Bills 1547 & 961

This legislation requires the FUTURES program to enroll 20% of AFDC recipients in self-sufficiency pacts by July 1, 1997. The requirement for 20% enrollment is currently mandated in the Federal Family Support Act of 1988. The requirement in the act specifies that states must maintain average enrollment of 20% or above, based on the number of recipients enrolled on July 1, 1994. Failure to meet the 20% goal will result in a reduction of federal matching money for the program.

Senate Bill 583

This bill designates the Coordinating Board for Higher Education as administrator of the student loan default risk-sharing program, a program required by the Omnibus Budget Reconciliation Act of 1993. The program requires state governments to pay an annual fee based on the loan volume of schools in the state with federal student loan cohort default rates in excess of 20 percent. States are allowed to charge a fee to institutions based on the institution's default rate and the state's risk of loss. Consequently, the bill establishes the student loan default risk-sharing fund for the deposit of fees assessed by the Board against institutions for defaults on student loans (as allowed by the Act) and for the payment of state fees to the U.S. Secretary of Education (as required by the Act).

House Bill 1427

This bill establishes a Medicaid fraud unit within the Attorney General's office. This legislation was mandated by the Federal Omnibus Budget Reconciliation Act of 1993, which requires the establishment of a Medicaid fraud control unit in all states by January 1, 1995. The purpose of the fraud unit is to prevent, detect, investigate and prosecute fraud in the Medicaid program. Failure to establish the fraud unit would result in a loss of all federal funds for the Medicaid program.